

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 01575 071804Z

53

ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ACDE-00 ERDA-05

AF-06 ARA-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NASA-01 NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01

PRS-01 OES-03 SS-15 USIA-06 SAJ-01 OMB-01 /117 W

----- 072230

P R 071708Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1225

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY TOKYO

AMEMBASSY MOSCOW

AMEMBASSY CANBERRA

AMEMBASSY ROME

USUN NEW YORK 1421

USMISSION NATO

C O N F I D E N T I A L GENEVA 1575

DISTO

E.O. 11652: GDS

TAGS: PARM

SUBJ: CCD; PARTICIPATION IN NFZ STUDY GROUP

1. FOLLOWING PRELIMINARY DISCUSSION OF ORGANIZATION OF NUCLEAR
FREE ZONE STUDY GROUP AT WESTERN GROUP METING (GENEVA
1514), THE US REPS HAVE BEEN CONSULTING EXTENSIVELY
WITH OTHER DELS IN ORDER TO ACHIEVE CONSENSUS ON
FORMULA LIMITING PARTICIPATION IN THE STUDY GROUP.
SPECIFICALLY, WE HAVE SOUGHT REACTIONS TO THE
FORMULA OF FOUR WESTERN STATES, FOUR EASTERN STATES,
SIX TO EIGHT NON-ALIGNED STATES PLUS SMALL NUMBER OF
NON CCD MEMBERS THAT WAS PROVISIONALLY AGREED ON AT
CO-CHAIRMEN'S MEETING (GENEVA 1449).

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PAGE 02 GENEVA 01575 071804Z

2. INITIAL REACTIONS FROM KEY NON-ALIGNED MEMBERS HAVE BEEN ENCOURAGING. AMBASSADOR GARCIA ROBLES (MEXICO), MADAME THORSSEN (SWEDEN), YUGOSLAV, BRAZIL, NIGERIA, AND ARGENTINE REPS HAVE ALL INDICATED THEY SHARE OUR VIEW THAT SIZE OF GROUP BE KEPT LIMITED, AT ABOUT 18 TO 20 MEMBERS. WE HAVE LEARNED FROM THESE CONTACTS THAT QUESTION OF PARTICIPATION AROSE AT MEETING OF NON-ALIGNED GROUP ON MAR 5 AND THAT ONLY OPPOSITION TO LIMITING CCD PARTICIPATION IN GROUP CAME FROM INDIAN AMB MISHRA WHO INSISTED THAT ALL MEMBERS OF CCD BE INCLUDED. IN SUBSEQUENT CONVERSATION WITH AMB MARTIN (US), MISHRA INDICATED THAT WHILE HE CONTINUED FAVOR INCLUSION OF ALL CCD MEMBERS, AND WOULD RAISE THIS POINT IN NEXT WEEK'S INFORMAL MEETING ON NFZ STUDY, HE PROBABLY WOULD NOT AT THE END BLOCK A CONSENSUS ON LIMITING CCD PARTICIPATION IF THAT APPEARED TO BE IN THE OFFING.

3. AT MEETING OF WESTERN DEP RESPS MAR 7, USREP REPORTED ON THESE SOUNDINGS WITH THE NON-ALIGNED AND SAID THAT THEY HAD LEFT US HOPEFUL OF REACHING A CONSENSUS ON THE FOUR PLUS FOUR PLUS SIX TO EIGHT FORMULA AS FAR AS CCD MEMBERS WERE CONCERNED.

4. AT THIS MEETING NETHERLANDS REP SAID THAT HE WOULD BE "RUDE" AND SUGGEST THAT FOUR WESTERN REPS BE US, UK, JAPAN AND THE FRG. HE POINTED OUT IMPLICATIONS FOR FRG IF POLAND, AS SOURCE OF RAPACKI PLAN, AND/OR GDR WERE INCLUDED IN EASTERN GROUP. HE COMMENTED THAT HE THOUGHT THE NETHERLANDS SHOULD MAKE WAY FOR FRG, IN PARTICULAR, BUT HE EMPHASIZED THAT HIS GOVERNMENT'S WILLINGNESS TO STEP DOWN FROM PARTICIPATION DEPENDED ON THE GROUP'S BEING GENUINELY LIMITED IN MEMBERSHIP. UKREP SAID THAT HE THOUGHT THE DUTCH 4-NATION SLATE WAS A FIAR ONE. USREP REFRAINED FROM EXPLICITLY ENDORSING THE SPECIFIC NETHERLANDS PROPOSAL BUT IN ORDER TO MAKE IT MORE PALATABLE TO OTHERS HE POINTED OUT THAT US WOULD FAVOR GIVING ACCESS TO THE STUDY GROUP TO THOSE CCD MEMBERS WHO WOULD NOT BE FORMAL PARTICIPANTS. SUCH NON-PARTICIPANTS FROM CCD COULD SUBMIT PAPERS EXPRESSING THEIR VIEWS AND OBSERVE THE PROCEEDINGS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 01575 071804Z

HE ADDED THAT OUR INITIAL CONTACTS WITH NON-ALIGNED HAD LEFT US WITH THE IMPRESSION THAT THEY, TOO, WOULD FAVOR SUCH AN ARRANGEMENT.

4. CANADIAN DEPUTY DID NOT COMMENT ON DUTCH SLATE AT MEETING BUT HE SUBSEQUENTLY INFORMED US THAT CANADIAN DEL WAS NOT NOW IN POSITION TO RELINQUISH ITS "SEAT" ON THE GROUP AS THE NETHERLANDS WAS DOING. CANADIANS EXPLAINED

THAT THIS WOULD REQUIRE INSTRUCTIONS FROM OTTAWA BUT THEY AVOIDED EXCLUDING THE POSSIBILITY OF SUCH A CANADIAN MOVE. ITALIAN DEPUTY ALSO DID NOT COMMENT AT MEETING BUT LATER SAID THAT HE PERSONALLY THOUGHT THAT ACCESS TO GROUP SHOULD BE SUFFICIENT FOR ITALY'S NEEDS. HE ADDED THAT ITALIAN MISSION WAS VERY SHORT OF PERSONNEL AND PROBABLY WOULD FIND IT DIFFICULT TO PARTICIPATE MORE ACTIVELY IN ANY CASE. HE STRESSED, HOWEVER, THAT HE WAS SPEAKING PERSONALLY AND WOULD HAVE TO GET FURTHER INSTRUCTIONS.

5. DEPUTIES THEN TURNED TO QUESTION OF THE LIKELY SOVIET SLATE AND THE ALLIES ASKED THE USDEL TO TRY TO LEARN FROM THE SOVIETS WHAT THEIR INTENTIONS WERE, PARTICULARLY REGARDING GDR PARTICIPATION. IT WAS AGREED THAT IF GDR WERE REPRESENTED, FRG WOULD HAVE TO BE ALSO. FRG REP (AMB SCHLAICH) SAID HE DID NOT KNOW WHAT POSITION THE FRG WOULD TAKE REGARDING ITS OWN PARTICIPATION IF IT HAPPENED THAT THE GDR WAS NOT PUT ON THE SOVIET SLATE.

6. US DEPUTY SUBSEQUENTLY RAISED THIS ISSUE WITH NAZARKIN (SOVDEPREP). NAZARKIN SAID THAT GDR HAD NOT EXPRESSED ANY INTEREST IN PARTICIPATING IN THE STUDY GROUP AND THAT SOVIET LIST AT THE MOMENT WOULD BE THE USSR, POLAND, BULGARIA, ROMANIA AND CZECHOSLOVAKIA. US REP NOTED THAT THIS AMOUNTED TO FIVE INSTEAD OF THE FOUR THAT CO-CHAIRMAN HAD ORIGINALLY AGREED ON AS A POSSIBLE GOAL FOR A CONSENSUS. NAZARKIN EXPLAINED THAT THE SOVIET SIDE WOULD HAVE TO HAVE FIVE BECAUSE IT WOULD COUNT AUSTRALIA AS A WESTERN ALLY. THUS, IN SOVIET MIND THE FORMULA WOULD BE FOUR WESTERN, PLUS AUSTRALIA; FIVE EASTERN; PROBABLY EIGHT NON-ALIGNED AND THREE OUTSIDERS (FINLAND, GHANA
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 01575 071804Z

AND ECUADOR). IN RESPONSE TO QUESTION, NAZARKIN SAID THAT IF FRG APPEARED ON WESTERN SLATE SOVIETS WOULD INSIST ON ADDING GDR TO THEIRS, MAKING A TOTAL OF SIX FROM THE EAST. USREP POINTED OUT THAT SUCH A LARGE EASTERN REPRESENTATION WOULD, AMONG OTHER THINGS, INCREASE DEMANDS FROM THE NON-ALIGNED AND THAT THE RESULTING LARGE TOTAL NUMBER WOULD ALSO MAKE IT HARDER TO HOLD DOWN THE NUMBER OF NON-CCD MEMBERS. NAZARKIN INDICATED THAT SOVIETS WERE RELAXED ABOUT THIS AND HE WONDERED ALOUD IF AFTER ALL, IT WOULD BE SUCH A BAD IDEA TO HAVE ALL MEMBERS OF CCD REPRESENTED.

7. WHEN USREP REMINDED NAZARKIN OF THE ARGUMENTS IN FAVOR OF LIMITING THE SIZE, NAZARKIN CONCEDED THAT IT PERHAPS WOULD BE PREFERABLE TO CONTINUE OUR EFFORTS AT REACHING A

CONSENSUS ON A REDUCED NUMBER AND HE REARRIRMED THE SOVIET INTEREST
IN PURSUING THE FORMULA MENTIONED IN PARA 6 ABOVE.
US DEP SAID THAT HE WOULD REPORT NAZARKIN'S
REMARKS TO AMB MARTIN AND THAT WE WOULD HAVE TO CONSULT FURTHER
WITH OUR AUTHORITIES AND WITH OUR ALLIES CONCERNING THE
LATEST SOVIET FORMULA.

8. USDEL WOULD PLAN TO INFORM WESTERN ALLIES OF
LATEST SOVIET POSITION AT A DEPUTIES MEETING ON MONDAY,
MAR 10, PARTICULARLY FOR THE PURPOSE OF LEARNING FRG RATIONS.
IF CONTRARY TO OUR EXPECTATIONS, FRG DOES NOT INSIST ON BEING A MEMBE
R
OF THE STUDY GROUP, WE WOULD HTEN RECOMMEND SEEKING CONSENSUS ON
BASIS OF SOVIET FORMULA INVOLVING US,UK,JAPAN, CANADA
AND AUSTRLIA AS WESTERN SLATE, PLUS FIVE SOVIET
CCD MEMBERS (USSR, BULGARIA,CZECHSLOVAKIA,POLAND AND
ROMANIA) PLUS APPROXIMATELY EIGHT NON-ALIGNED AND THREE
OUTSIDERS (ECUADOR, FINLAND AND GHANA). IF, ON THE
OTHER HAND, FRG INSISTS ON BEING MEMBER OF WESTEN
SLATE, WE WOULD RECOMMEND SEEKING CONSENSUS ON SLATE
WHICH ADDED THE FRG AND THE GDR TO THE EAST-WEST SLATES
DESCRIBED ABOVE. WE WOULD THEN TRY TO HOLD THE NON-ALIGNED
CCD MEMBERSHIP TO TEN, WHICH WOULD RESULT IN A GROUP
TOTALLYING 25, OF WHOM 21 WOULD BE MEMBERS OF THE CCD.
IT IS POSSIBLE, OF COURSE, THAT THE NETHERLANDS AND ITALY
MIGHT NOT BE PREPARED TO REMAIN OUTSIDE THE STUDY GROUP
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PAGE 05 GENEVA 01575 071804Z

IF SO MANY OTHER CCD MEMBERS WERE REPRESENTED ON IT. DALE

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